

**LOUIS S. RULLI**  
**UNIVERSITY OF PENNSYLVANIA CAREY LAW SCHOOL**  
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**PROFESSIONAL EXPERIENCE**

UNIVERSITY OF PENNSYLVANIA CAREY LAW SCHOOL  
*Practice Professor of Law, 2001-present*  
*Director of Clinical Programs, 2008 - 2018*  
*Practice Associate Professor of Law, 1995-2001*

Former Director of Clinical Programs and current Director of the Civil Practice Clinic and the Legislative Clinic. Engaged in teaching, scholarship, and lawyering with a focus on civil litigation, civil forfeiture, legislation, public interest law, professional ethics, and clinical legal education. Courses taught include Civil Practice Clinic, Advanced Civil Practice Clinic, Legislative Clinic, Public Policy Clinic, Lawyering in the Public Interest, Access to Justice in the Civil Courts, Interdisciplinary Policy Lab, and clinical externships.

- Recipient of the Provost's Award of the University of Pennsylvania for Distinguished Teaching, one of two university-wide provost's awards bestowed each year on faculty for teaching excellence (2006).
- Joseph M. Nardi, Jr. Distinguished Service Award, Rutgers Law School (2010)
- Penn Law School's Beacon Award for exemplary faculty commitment to pro bono service (2012)
- Champion of Justice Award from Community Legal Services (2012).
- Villanova University's Praxis Award in Professional Ethics (2015).
- American Association of Law School's (AALS) Father Robert Drinan Award (2019).
- Penn Law's Faculty Experiential Teaching Award (2022).

COMMUNITY LEGAL SERVICES, INC., PHILADELPHIA  
*Executive Director, 1986-1995*

Director of one of the nation's largest and most highly respected legal services programs providing free civil legal assistance to low-income individuals and groups. Exercised overall responsibility for the delivery of legal services to approximately 30,000 clients each year and supervision of approximately 150 employees (including fifty-three lawyers and forty-five paralegals). Possessed fiscal, budgeting, and fundraising responsibilities for a multi-million dollar non-profit corporation, and engaged closely with a large board of trustees and leaders of state and local bar associations, legal community, and client community.

While serving as director, CLS was assessed by a scholarly study to be "the most successful of all legal services programs" in the nation. See Allen Redlich, *Who Will Litigate Constitutional Issues for the Poor?*, 19 HASTINGS CONST. L.Q. 745, 773 (1992).

RUTGERS UNIVERSITY SCHOOL OF LAW (CAMDEN)  
*Adjunct Professor of Law, 1991-1995*

COMMUNITY LEGAL SERVICES, INC., PHILADELPHIA  
*Managing Attorney, Law Center South (1978-1986)*  
*Supervising Attorney, Housing Unit (1977-1978)*  
*Staff Attorney, Law Center West (1974-1977)*

## **EDUCATION**

RUTGERS UNIVERSITY SCHOOL OF LAW  
Juris Doctor, May 1974

RUTGERS UNIVERSITY  
B.A., Political Science, 1971  
With High Honors and Distinction in Political Science.

Rutgers Honor Society for overall academic excellence; Dean's List every semester; Pi Sigma Alpha (National Political Science Honor Society); Who's Who Among Students in American Universities and Colleges; Student Government Presidential Award.

## **PROFESSIONAL ACTIVITIES**

HEARING OFFICER, BOARD OF ETHICS, CITY OF PHILADELPHIA, (2021--)

HOUSE OF DELEGATES, PENNSYLVANIA BAR ASSOCIATION, (1991-- ) AND CHAIR OF THE LEGISLATIVE SUBCOMMITTEE OF THE LEGAL ACADEMICS COMMITTEE (2020--)

ACCESS TO JUSTICE ADVISOR TO THE CABINET, PHILADELPHIA BAR ASSOCIATION (2019-- 2021) AND CO-CHAIR OF ACADEMIC ENGAGEMENT COMMITTEE (2020-2022)

VILLANOVA UNIVERSITY ETHICS PROGRAM ADVISORY COMMITTEE, FOUNDING MEMBER (2018--)

PRO BONO CHAIR OF THE BOARD OF GOVERNORS AND CABINET MEMBER, PHILADELPHIA BAR ASSOCIATION (2010 – 2017)

MAYOR-ELECT JIM KENNEY'S TRANSITION TEAM AND POLICY AND PLANNING COMMITTEE  
Member (2015)

JUDICIAL ETHICS AD HOC COMMITTEE (2011-2013)  
Statewide committee composed of appellate and trial court judges, academics, and practicing lawyers

tasked by the Pennsylvania Supreme Court with drafting a new Code of Judicial Conduct for the Pennsylvania judiciary.

**PENNSYLVANIA LOAN REPAYMENT ASSISTANCE PROGRAM ADVISORY COMMITTEE (2010--)**  
Advisory committee to Pennsylvania Bar Foundation's administration of statewide loan repayment assistance program for civil legal aid and public interest attorneys.

**BOARD OF TRUSTEES, PHILADELPHIA LEGAL ASSISTANCE**  
Chairperson (2001-2005), Member (1998 - 2015)

**BOARD OF TRUSTEES, COMMUNITY LEGAL SERVICES**  
Member (2008 – 2015)

**INTERNATIONAL LEGISLATIVE DRAFTING AND LAW REFORM CONFERENCE COMMITTEE**  
Member, Speaker and Planner (2015 --)

**BOARD OF TRUSTEES, FRIENDS OF FARMWORKERS**  
Member (2011 – 2013)

**PENNSYLVANIA BAR ASSOCIATION'S TASK FORCE ON STUDENT LOAN FORGIVENESS AND REPAYMENT ASSISTANCE**  
Co-Chair (2003 -2006); Co-Chair of Implementation Committee (2006 – 2008)

**PENNSYLVANIA BAR ASSOCIATION'S LEGAL ACCESS TASK FORCE**  
Member (2008 --)

**PHILADELPHIA BAR ASSOCIATION'S TASK FORCE ON CIVIL GIDEON**  
Member (2009-present)

**JOINT BOARD COMMITTEE OF COMMUNITY LEGAL SERVICES – PHILADELPHIA LEGAL ASSISTANCE**  
Chair (2006-2008) of joint board committee to undertake review of governance structures with the goal of achieving greater collaboration and efficiencies between Philadelphia's two major legal services organizations

**CHANCELLOR'S JUDICIAL COMMISSION TASK FORCE**  
Appointed in 2008 by the Chancellor of the Philadelphia Bar Association to serve on task force charged with proposing changes to operating procedures of the Association's Commission on Judicial Selection and Retention.

**ADVISORY BOARD, CHILDREN'S JUSTICE CLINIC, RUTGERS LAW SCHOOL (2006 -- 2012)**

**CHANCELLOR'S COMMITTEE ON MERIT SELECTION OF JUDGES**  
Member (2005), Appointed by the Chancellor of the Philadelphia Bar Association to review proposed legislation affecting selection of judges in Philadelphia County.

**PENNSYLVANIA BAR ASSOCIATION'S TASK FORCE ON LEGAL SERVICES TO THE NEEDY (1998-2002)**  
Chairperson, Legislative Subcommittee  
Principal drafter of Pennsylvania's Access to Justice Act (H.B. 2322, Session of 2002)

MEDIATOR, FACILITATOR, AND CONSULTANT ON CIVIL LEGAL SERVICES

PUBLIC SERVICE ADVISORY COMMITTEE, RUTGERS LAW SCHOOL (2003 -- 2020)

CHANCELLOR'S COMMISSION ON PRO BONO LEGAL SERVICES, PHILADELPHIA BAR ASSOCIATION

Reporter (2001-2003)

Co-drafter of Pro Bono Report (78 page report and recommendations) presented to Board of Governors

LECTURER IN CONTINUING LEGAL EDUCATION (CLE) SELECTED COURSES

Moderator, Gideon at 60, Philadelphia Bar Association, Civil Right to Counsel (2023)  
Presenter, Pennsylvania Conference of State Trial Judges, Ethics & Self-Represented Litigants (2022)  
Legislation as an Interdisciplinary Challenge, Webinar Moderator (2021)  
Consumer Debt Representation, Philadelphia VIP (2021)  
Dynamics of Civil and Criminal Trial Practice, Pennsylvanians for Modern Courts (2020)  
The Right to Counsel in Eviction Cases, City of Philadelphia Law Department (2020)  
Co-Planner, Race at the Center of the Struggle for Social Justice, Philadelphia Bar Ass'n (2020)  
Keynote Speaker, Univ. of Alabama Law Review Symposium on Civil Forfeiture (2020)  
Presenter, Constitutional Limitations on State Lawmaking, Int'l Legisl. Conference (2019)  
Planner, Plenary Session on Poverty in Philadelphia, Annual Public Interest Law Day (2019)  
Presenter, Pennsylvania Conference of State Trial Judges, Ethics & Civility (2018)  
Teaching Legislative Drafting to Law Students, Federal Bar Association (2018)  
Teaching Legislative Drafting to Law Students, Federal Bar Association (2017)  
Criminal Defense Update, Civil Forfeiture, Defender Association of Philadelphia (2016)  
Faculty and Planner, Ethics – Making Limited Representation Models Effective and Ethical (2015)  
Faculty, Public Interest – The New Jim Crow in the City of Brotherly Love (2014)  
Faculty, Ethics – Expanding Access to Justice through Limited Representation (2013)  
Faculty, Ethics – Representing Residential Landlords and Tenants (2012)  
Presenter at Philadelphia Bar Association Bench-Bar Conference on history of Civil Gideon (2011)  
Faculty, Ethics – Updates on Innovative Access to Justice Projects and Civil Gideon Movement (2011)  
Faculty, Ethics for Public Interest Lawyers (2010)  
Moderator, Empirical Research for Clinicians and Public Interest Lawyers (2009)  
Faculty, Ethics for Public Interest Lawyers (2009)  
Ethics Committees: Why Each Legal Services Organization Needs One (2008)  
Civil Forfeiture of Real Property Under the Pennsylvania Controlled Substances Forfeiture Act (2008)  
Practical Strategies for Addressing Ethical Issues of Working with Non-Lawyers (2007)  
Exploring the Ethical Boundaries of Collaboration with Non-Lawyers (2006)  
Hot Topics for Non-Profit Organizations (2006)  
Advocacy Law, Lobbying and Political Activities (2005)  
Litigating Employment Discrimination Cases (Ethics Panel) (2005)  
Sparer Conference, Collateral Consequences of Drug Policy (2005)  
Civil Forfeiture Practice and Procedure (2004)  
Impact of Federal Rule Changes on Civil Rights Cases (2002)  
Art of Legislative Advocacy (2002)  
Attorney's Fees Post Buckhannon (2001)  
Public Interest Law Day (2000, 2001)  
Federal Discovery/Evidence (2001)  
Litigating Employment Discrimination Cases (2000)  
Trial of an ADA Case - Ethics (1999, 2000)  
Family Law Symposium (2000)  
Ethics - Law and the Media (1999)

COMMISSION ON JUDICIAL SELECTION AND RETENTION, PHILADELPHIA BAR ASSOCIATION  
Chairperson (1999, 1996), Vice-Chairperson (1998, 1995), Member (1986-1999)  
Pro bono counsel (2000B2003), Trainer (2001, 2002, 2004, 2005, 2006, 2009)

THIRD CIRCUIT'S TASK FORCE ON EQUAL TREATMENT IN THE COURTS, Member (1994-1998).

BOARD OF DIRECTORS, PHILADELPHIA VOLUNTEERS FOR THE INDIGENT PROGRAM (VIP)  
Executive Committee (1987-1999)  
Executive Director Search Committee

INDEPENDENCE FOUNDATION'S PUBLIC INTEREST FELLOWSHIP PROGRAM  
Advisory Committee (1996-1999)

EDITORIAL BOARD, LEGAL INTELLIGENCER  
Member (1992-1998)

BOARD OF DIRECTORS, PENNSYLVANIA LAWYER TRUST ACCOUNT BOARD  
Founding Member of statewide IOLTA board administering interest on lawyer trust accounts program  
established by Pennsylvania legislature (1988-1995)

BOARD OF DIRECTORS, PENNSYLVANIA LEGAL SERVICES CENTER (HARRISBURG)  
Member (1986-1994)

PHILADELPHIA COUNTY LOCAL RULES COMMITTEE ON DOMESTIC VIOLENCE  
Chairperson (1987-1992).  
Appointed by Family Court president judge to develop local rules governing protection from abuse civil  
actions.

DEAN'S ADVISORY COMMITTEE, PUBLIC SERVICE PROGRAM, UNIVERSITY OF PENNSYLVANIA LAW  
SCHOOL (1990-1995)

PHILADELPHIA SPECIAL COMMITTEE ON RACIAL BIAS IN THE JUSTICE SYSTEM, MEMBER (1993)

BOARD OF TRUSTEES, WOMEN'S LAW PROJECT (1986-1992)

## **PUBLICATIONS AND RELATED WRITINGS**

*Ensuring Access to Pro Se Litigants in the Courtroom*, THE PHILADELPHIA LAWYER MAGAZINE,  
(Vol. 84, No. 4, at 22) (Winter 2022) (co-authored with Len Rieser)

*Prosecuting Civil Asset Forfeiture on Contingency Fees: Looking for Profit in All the Wrong  
Places*, 72 Ala. L. Rev. 531 (2021)

*Testimony, U.S. House of Representatives, House Oversight Committee, Subcommittee on Civil  
Rights and Civil Liberties, Civil Forfeiture Reform*, (Dec 2021), available at  
<https://oversight.house.gov/sites/democrats.oversight.house.gov/files/Rulli%20Testimony.pdf>

Primary author, Law Professor Comments to Notice of Proposed Rulemaking, Pennsylvania Board of Law Examiners, (on proposed amendments to Rule 322 of the Pennsylvania Bar Admission Rules) (2021)

Authored Comments to Civil Procedural Rules Committee of Pennsylvania Supreme Court (on proposed revisions to *in forma pauperis* practice in Pennsylvania) (2020)

Co-author, Amicus Brief, Third Circuit Court of Appeals, on behalf of community development corporations and legal aid organizations in the case of *Theodore Hayes and Aqeela Fogle v. Phillip E. Harvey*, No. 16-2692 (2018)

Primary author, Law Professor Comments to Notice of Proposed Rulemaking, Pennsylvania Supreme Court, Criminal Procedural Rules Committee, (on the subject of constitutional limitations on incarceration for unpaid legal financial obligations) (2108) (revised and submitted in response to supplemental report and rule changes (2019)

*Seizing Family Homes From The Innocent: Can The Eighth Amendment Protect Minorities And The Poor From Excessive Punishment In Civil Forfeiture?* 19 U. Pa. J. Const. L. 1111 (2017)

Co-author, Amicus Brief, Pennsylvania Supreme Court, on behalf of statewide legal aid network in the case of *Bayview Loan Servicing LLC. v. Rodger Lindsay*, No. 15 EAP 2017

*5 Things Lawyers You Should Know When Defending Against Civil Asset Forfeiture*, 2 FOR THE DEFENSE 22 (2017) (Digital Publication of the Pennsylvania Association of Criminal Defense Lawyers) (co-authored with Susanna R. Greenberg, Esq.)

Co-author, Amicus Brief, Pennsylvania Supreme Court, on behalf of six non-profit legal advocacy organizations in the case of *Commonwealth v. Real Property and Improvements Commonly Known as 416 S. 62<sup>nd</sup> Street and 1997 Chevrolet*, Nos. 29 & 30 EAP 2015 (2016)

*Testimony, Pennsylvania Senate Judiciary Committee, Civil Forfeiture Reform, (2015), available at <http://www.scribd.com/doc/286330895/Louis-Rulli-Testimony-at-SB-869-Proposed-Reforms-to-the-Civil-System-of-Asset-Forfeiture-in-PA>.*

*Roadblocks to Access to Justice: Reforming Ethical Rules to Meet the Special Needs of Low-Income Clients*, 17 U. OF PA. J. L. & SOC. CHANGE 347 (2014)

*Civil Forfeiture of Real Property Under the Pennsylvania Controlled Substances Forfeitures Act, Training Manual, December 2017, available at [Civil-Forfeiture-Training-Manual.pdf](#) ([phillyvip.org](http://phillyvip.org))*

*Justice Gap: Money Well Spent, The Value of Civil Legal Assistance to the Poor*, 75 THE PHILADELPHIA LAWYER MAGAZINE 24 (2012) (Cover Article)

*On the Road to Civil Gideon: Five Lessons from the Enactment of a Right to Counsel for Indigent Homeowners in Federal Civil Forfeiture Proceedings*, 19 JOURNAL OF LAW & POLICY 683 (2011)

*Filling Gideon's Empty Chair*, 73 THE PHILADELPHIA LAWYER MAGAZINE 37 (2011) (co-authored with Michael Carroll)

Co-author, Amicus Brief in the Pennsylvania Supreme Court on behalf of nine legal services and domestic violence organizations in the case of *In Re: Adoption of L.J.B., Petition of CLF, Natural Mother*, 18 A.3d 1098 (2011)

*Sidebar: Status Report on LRAPs for Public Service Lawyers*, May/June THE PENNSYLVANIA LAWYER 22 (2010)

*Student Loan Debt and Public Service: Is Relief Finally on the Horizon?*, 71 THE PHILADELPHIA LAWYER MAGAZINE 14 (2009) (co-authored with Eric Foley)

*Too Long Neglected: Expanding Curricular Support for Public Interest Lawyering*, 55 CLEV. ST. L. REV. 547 (2007)

*New Rule Represents Progress* (Side Bar Commentary on Pa. Professional Responsibility Rule 6.5), 70 THE PHILADELPHIA LAWYER MAGAZINE 17 (2007)

*Representation of Low-Income Clients*, 5 ABA FAMILY LAW LITIGATION 9 (2006)

*Unfinished Business: The Fading Promise of ADA Enforcement in the Federal Courts Under Title I and its Impact Upon the Poor*, 8 J. GENDER RACE & JUST. 595 (2005) (co-authored with Jason A. Leckerman, Esq.)

Co-authored an amicus brief in the Pennsylvania Supreme Court on behalf of the Women=s Law Project in the case of *P.R. v. Commonwealth of Pennsylvania, et al.*, 801 A.2d 478 (2002)

*The Long Term Impact of CAFRA: Expanding Access to Counsel and Encouraging Greater Use of Criminal Forfeiture*, 14 FED. SENTENCING REP. 87 (2001)

*Employment Discrimination Litigation Under the ADA from the Prospective of the Poor: Can the Promise of Title I be Fulfilled for Low-Income Workers in the Next Decade?* 9 TEMP. POL. & CIV. RTS. L. REV. 345 (2000)

*Access to Justice and Civil Forfeiture Reform: Providing Lawyers for the Poor and Recapturing Forfeited Assets for Impoverished Communities*, 17 YALE L. & POL'Y REV. 507 (1998)

*Pennsylvania Legal Services at Risk*, 68 TEMP. L. REV. 541 (1995)

*The New Civil Rights Act of 1991: A Role for Legal Services?* THE PENNSYLVANIA LEGAL SERVICES REVIEW (Lead Article, Summer 1992)

*A Call to Arms*, Rutgers Law Alumni Magazine (Spring 1992)

The partial text of a speech delivered to the incoming Class of 1994 at Rutgers Law School.

Primary author of Philadelphia Court of Common Pleas Local Court Rules 1901.1-1905.8, governing civil actions under the Pennsylvania Protection from Abuse Act. The local rules were adopted by the Board of Judges on February 16, 1989

Op. Ed., “*Tighten Parental Kidnaping Laws*,” Philadelphia Inquirer, February 3, 1988

## **AWARDS**

Penn Law Faculty Experiential Teaching Award (Academic Year 2021-22)

Father Robert Drinan Award, American Association of Law Schools (2019)

Ninth Annual Praxis Award in Professional Ethics, Villanova University (2015)

The Champion of Justice Award, Community Legal Services, Philadelphia (2012)

Beacon Award, University of Pennsylvania Law School, for exemplary faculty commitment to Pro Bono Work (2012)

Joseph M. Nardi, Jr. Distinguished Service Award, Rutgers Law School (2010)

Provost’s Award for Distinguished Teaching, University of Pennsylvania (2006)

Philadelphia Bar Foundation Award (2005). Chosen as the first recipient of the Philadelphia Bar Foundation Award, a newly created award following in the tradition of the Louis D. Apothaker Award which honors attorneys who distinguish themselves in the non-profit, legal services community.

Pennsylvania Bar Foundation Lifetime Achievement Award (2003), presented to an individual who has a long history of pro bono representation and leadership in the creation and continuation of pro bono programs. Only the second recipient to be given this award.

Leaders for Justice Award, Pennsylvania Legal Services (2003), presented in recognition of contribution to the drafting and passage of Pennsylvania’s Access to Justice Act.

Selected as one of the “Fifty Finest” alumni of Rutgers University (Camden campus), upon celebration of that institution’s 50<sup>th</sup> Anniversary (2000).



Mary Philbrook Award from Rutgers Law School in recognition of outstanding public service to the Rutgers and Greater Philadelphia communities (1998).

City of Philadelphia Citation presented by Mayor Edward G. Rendell for twenty-one years of service to the poor of Philadelphia in need of legal representation (1995).

Philadelphia Bar Association Bar Medal, the Association's highest award for public service (1995).

Equal Justice Awards from Pennsylvania Legal Services (Harrisburg), Community Legal Services (Philadelphia), Neighborhood Legal Services (Pittsburgh), and the Pennsylvania Lawyer Trust Account Board (1995-96).

Commencement Speaker, Graduation Ceremony of Rutgers University School of Law (1994).

Named as one of *Philadelphia's Best Attorneys* for public interest law by *Philadelphia Magazine* (1994).

Recipient of the first annual Andrew Hamilton Award (1993) presented by the Public Interest Section of the Philadelphia Bar Association. The award is sponsored by the Philadelphia Association of Defense Counsel and is intended to recognize outstanding achievement by a public interest lawyer.

The Lutheran Settlement House Women's Program Anniversary Award for legal advocacy on behalf of low-income women (1991).

The Philadelphia VIP Founders Award (1988).

## **BAR ADMISSIONS**

Supreme Court of Pennsylvania (1974)

Supreme Court of New Jersey (1975)

United States Supreme Court (1982)

U.S. Court of Appeals for the Third Circuit (1975)

U.S. Court of Appeals for the Federal Circuit (1984)

U.S. District Court, Eastern District of Pennsylvania (1974)

U.S. District Court, District of New Jersey (1975)