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115TH CONGRESS }  
*1st Session* }

SENATE

{ REPORT  
115-93

WOMEN, PEACE, AND SECURITY ACT OF 2017

JUNE 8, 2017.—Ordered to be printed

Mr. CORKER, from the Committee on Foreign Relations,  
submitted the following

**REPORT**

[To accompany S. 1141]

[Including cost estimate of the Congressional Budget Office]

The Committee on Foreign Relations, having had under consideration the bill (S. 1141) to ensure that the United States promotes the meaningful participation of women in mediation and negotiation processes seeking to prevent, mitigate, or resolve violent conflict, having considered the same, reports favorably thereon without amendment, and recommends that the bill do pass.

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I. PURPOSE

The purpose of S. 1141 is to ensure that the United States promotes the meaningful participation of women in mediation and negotiation processes seeking to prevent, mitigate, or resolve violent conflict.

II. COMMITTEE ACTION

S. 1141 was introduced on May 16, 2017, by Senator Shaheen and co-sponsored by Senator Capito. On May 25, 2015, the committee considered S. 1141 and reported favorably by voice vote, without amendments.

## III. DISCUSSION

A summary of the key provisions of S. 1141 follows:

*Section 1*

Section 1 provides that the short title of the bill: the “Women, Peace, and Security Act of 2017.”

*Section 2*

Section 2 states Congressional findings regarding women, peace, and security.

*Section 3*

Section 3 provides a sense of Congress regarding the participation of women in peace and security efforts.

*Section 4*

Section 4 declares that it is the policy of the United States to promote the meaningful participation of women in all aspects of overseas conflict prevention, management, and resolution through a variety of diplomatic efforts and programs.

*Section 5*

Section 5 requires the President, in consultation with the heads of relevant federal departments and agencies, to establish and submit to Congress, within one year of enactment, a single government-wide strategy, known as the Women, Peace, and Security Strategy to fulfill the policy objectives outlined in section 4.

The legislation tasks the President, rather than the Secretary of State, with submitting the strategy due to the practical concern about the ability of the Secretary of State to appropriately and effectively task other agencies. The Committee intends to support the State Department in its leadership role on these issues. The Committee expects that the President will task and rely on the heads of the relevant departments and agencies in developing and implementing the strategy, and intends to conduct appropriate oversight of the implementation of this legislation by the Department of State, the Department of Defense, USAID for their respective responsibilities under the legislation as tasked by the President.

The strategy will include a specific implementation plan from each of the relevant federal departments and agencies that includes the anticipated contributions and efforts of the department or agency. Section 5 further states that the President should consult and coordinate with international partners and stakeholders, particularly when direct engagement by the United States is not advised or appropriate. Section 5 also expresses the sense of Congress regarding various steps that the President should take in implementing the strategy.

*Section 6*

Section 6 requires the Secretary of State, the Administrator of the United States Agency for International Development, and the Secretary of Defense to ensure that certain personnel receive training regarding the participation of women in conflict prevention and peace building.

*Section 7*

Section 7 allows the Secretary of State and Administrator of the United States Agency for International Development to establish guidelines or take additional steps to ensure that overseas United States personnel are consulting with appropriate stakeholders regarding participation of women in security and peace building efforts.

Section 7 also instructs the Secretary of State to work with international, regional, national, and local organizations to increase the meaningful participation of women in international peacekeeping operations.

*Section 8*

Section 8 requires that no later than one year after the submission of a strategy under Section 5, that the Secretary of State, Administrator of the United States Agency for International Development, and the Secretary of Defense brief the appropriate congressional committees on training efforts carried out pursuant to Section 6.

Section 8 also requires that, no later than two years after the submission of each strategy under Section 5, the President submit a report to the appropriate congressional committees that summarizes and evaluates the implementation of the strategy, describes the coordination among federal departments, outlines monitoring and evaluation tools, and describes the training carried out pursuant to Section 6.

*Section 9*

Section 9 defines the terms “appropriate congressional committees,” “relevant federal departments and agencies,” and “stakeholders.”

## IV. COST ESTIMATE

In accordance with Rule XXVI, paragraph 11(a) of the Standing Rules of the Senate, the committee provides this estimate of the costs of this legislation prepared by the Congressional Budget Office.

UNITED STATES CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, May 25, 2017.*

Hon. BOB CORKER,  
*Chairman, Committee on Foreign Relations,*  
*U.S. Senate, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 1141, the Women, Peace, and Security Act of 2017.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Sunita D'Monte.

Sincerely,

KEITH HALL.

Enclosure

cc: Hon. Benjamin L. Cardin,

## CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

*May 25, 2017.***S. 1141****Women, Peace, and Security Act of 2017**AS ORDERED REPORTED BY THE SENATE COMMITTEE ON FOREIGN  
RELATIONS ON MAY 25, 2017

S. 1141 would require the President to develop a strategy to promote the participation of women abroad in conflict prevention, management, resolution, and recovery. In addition, the bill would require the Departments of Defense (DoD) and State and the U.S. Agency for International Development (USAID) to train personnel in such matters. Finally, the bill would require the Department of State and USAID to provide their staff with guidelines on consulting with appropriate stakeholders and to report at intervals to the Congress on the implementation of the bill.

In 2011, President Obama issued Executive Order 13595 instituting a national action plan to promote the inclusion of women in advancing peace and security in areas with significant conflict. Based on the efforts of DoD, the Department of State, and USAID under that action plan, CBO concludes that many of the bill's requirements are being satisfied under current law. CBO estimates that any additional efforts and the required reports would in total cost less than \$500,000 over the 2018–2022 period; such spending would be subject to the availability of appropriated funds.

Enacting S. 1141 would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply. CBO estimates that enacting S. 1141 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

S. 1141 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would not affect the budgets of state, local, or tribal governments.

The CBO staff contact for this estimate is Sunita D'Monte. The estimate was approved by H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

## V. EVALUATION OF REGULATORY IMPACT

Pursuant to Rule XXVI, paragraph 11(b) of the Standing Rules of the Senate, the committee has determined that there is no regulatory impact as a result of this legislation.

## VI. CHANGES IN EXISTING LAW

In compliance with Rule XXVI, paragraph 12 of the Standing Rules of the Senate, the committee has determined that there are no changes in existing law made by this legislation.